# RAPPAHANNOCK REGIONAL SOLID WASTE MANAGEMENT BOARD

Wednesday November 21, 2007 Stafford County's Administration Center Conference Rooms A,B,C

<u>Meeting Convened.</u> A regular meeting of the Rappahannock Regional Solid Waste Management Board (R-Board) was convened at 9:05 AM., Wednesday, November 21, 2007, at the Stafford County Administration Center, Conference Rooms A,B,C.

<u>Roll Call.</u> The following members were present: Marvin J. Dixon, Chairman; Paul V. Milde, III, Vice Chairman; Steve Crosby, Matthew J. Kelly; and; Phillip L. Rodenberg. Peter J. Fields arrived approximately 9:30 AM.

Also in attendance were: William H. Hefty, Esq., R-Board Attorney; Robert L. Hundley, Resource International, Ltd., Consulting Engineer; Anthony J. Romanello, Deputy County Administrator; Andrew J. Mikel, Landfill Superintendent; Julie M. May, Analyst; and Patricia S. Rowe, Clerk.

Others in attendance were Brenda Gibbs, Allied Waste; Glenn A. Trimmer and D. P. Newton, Friends of Stafford Civil War Sites; and Kerri S. Barile and Kerry Schamel-Gonzalez, Dovetail Cultural Resource Group I, Inc.

Mr. Milde motioned, seconded by Mr. Kelly, to approve the September 19, 2007 minutes. By voice, the vote was:

Yea: (5) Crosby, Dixon, Kelly, Milde, Rodenberg, Nay: (0)

Presentations By The Public. No one desired to speak.

<u>Report of the R-Board Attorney.</u> Mr. Hefty reported that there is no litigation against the R-Board at this time.

Report of the Consulting Engineer. Mr. Hundley reported on the following:

# Permit No. 74 (Old Stafford County Landfill – Post Closure)

• After a quarterly landfill gas sampling event in September and with some well valve adjustments made, compliance levels were obtained. The next gas sampling event will be in December

# Permit No. 589 (Cells A/B/C/D – Active)

- Resource submitted a response to the VDEQ regarding the Phase 2 Expansion Area Part A Permit technical review in October. Once the Phase I Archeological Report is completed, that will be forwarded to them as well.
- Resource forwarded to the landfill and staff a copy of the demonstration permit for a composting facility from the VDH (Virginia Department of Health). The permit allows the landfill to begin composting activities with wastewater sludge and mulch for an 18-month period. Records of the mixing rates and temperatures of the composted windrows will be maintained by the landfill staff for inclusion within a report at the conclusion of the permit period.

- Resource is responding to the various county agency comments from the previously submitted minor site plan for the Ameresco landfill gas to energy facility. An approved site plan is expected within the month.
- Resource and landfill staff are continuing discussions with the VDEQ NVRO regarding annual groundwater monitoring report comments.

# **Fredericksburg Landfill**

- The most recent gas monitoring readings for the landfill indicated levels within compliance limits.
- The annual inspection of the facility by the VDEQ revealed no deficiencies of note.

Mr. Dixon congratulated Andrew Mikel on the story run by the Free Lance Star.

**<u>Report on Finances:</u>** Mr. Romanello reported on the following:

- Landfill Aging Report
- Weight and Material Analysis Report
- Landfill Revenue
- Landfill Expenses

Mr. Romanello stated that finances remain strong. He also reported there is an outstanding amount of \$45,000 plus from Quick Disposal Service. Mr. Hefty responded that he would send a demand letter. Mr. Mikel stated that there is an internal policy of a monthly probation for overdue accounts. There was discussion on setting a credit limit, having the owner of the company sign personally to set up an account, and network with other landfills on delinquent accounts. Mr. Dixon asked staff to explore personal liability and other ways to influence paying on account beyond a letter of demand. Mr. Hefty will check on legislation for collection on the county's behalf.

# **Report of Staff:**

Mr. Romanello stated that Mr. Crosby is retiring and after January 1<sup>st</sup>. Mr. Romanello will be the County Administrator. Mr. Mikel will manage the County's recycling and litter control efforts and will be the lead staff person on the regional and Stafford County solid waste programs. R-Board staff will report to Mr. Mikel.

Ms. May announced that the newest drop off recycling center was opened on November 17<sup>th</sup> at Walker Grant Middle School in the City. A paper weight contest was held with 360 pounds of paper being collected and a reporter for the Free Lance Star will be writing an article about America's Recycle Day and the new drop-off center.

# New Business:

Dovetail presented their findings on its Phase II survey. Under Phase I, a major camp was located at the Old Potomac Church Road which warranted more investigation They also located another quarry/mill site. An attempt to locate an 18<sup>th</sup> century house site was unsuccessful but in the process located a 19<sup>th</sup> century house site in the area of the firing range, a large camp west of the fortifications, another camp east of the fortifications, and another sandstone quarry.

Mr. Kelly asked Stafford what ordinances it had on the books to preserve artifacts on County property on the books. Mr. Crosby stated that this is not Stafford County property, but R-Board property.

Mr. Rodenberg asked if no trespassing signage was strong enough to protect the area and Mr. Trimmer recommended that no relic hunting signs be posted and a commitment because of such a historical treasure that if someone is caught they are to be cited.

Mr. Crosby asked Dovetail how special this site is to Stafford County. Ms. Kerry Schamel-Gonzalez replied it is very special in that there are three forts in great condition, one fort that could be repaired for interpretation purposes, in addition to two camps flanking the forts, and a corduroy road. Kerri S. Barile stated that it is very special that there is such a layer of history that covers 300 years.

Mr. Romanello stated the following:

- That he discourages the Board from taking any action now other than to gather information because the Phase I on the expansion area will also be revealing.
- There is some small conflict between historic resources and potential Phase I expansion area and that is when the R-Board will have some difficult decisions to make in terms of what the future of the landfill is in respect to these historic resources.
- This entire Phase II study is outside of the expansion area and for the January meeting, Mr. Mikel will take the entire area and put it on a large map showing the historic aspects and the expansion area and overlay the historic resources with where we are today and where we propose to go.
- This may require that we change our Part A permit or take out a portion of fort #3 at some point.
- The R-Board will eventually have to balance out the use of the landfill versus these historic resources.

Mr. Milde stated that he has been very clear about a park at the site and there is plenty of land outside of future expansion area to work with and he is definitely in a hurry to bring the park idea to the Board.

Mr. Trimmer stated that the blockhouse area and fort are unique to this area and as the R-Board approaches this hopefully there will be a real effort to accommodate the expansion and stop just short of the area. He hopes that some way will be found to work around the fort area.

Mr. Dixon asked Mr. Mikel to provide a map for the January meeting.

Mr. Romanello stated that if the area was turned into a park, staff would ask the R-Board for its permission to pursue access with a developer who is putting a subdivision east of the property. There are lots for sale which could be potential points of access to the back end of the northeast property. Findings will be brought back to the January meeting.

Mr. Dixon stated that it is clear from the discussion that there is great sensitivity to the area and thanked Dovetail for all its work. He also stated that based on all that has been heard, the R-Board will see what it can do to preserve this area and make it accessible to the public and staff can proceed with the discussions.

Mr. Milde asked Mr. Romanello to check with Mr. Baroody about talking with the Civil War Preservation Trust group. Mr. Trimmer stated that the group usually only works with battlefields.

Dr. Barile stated that grants are available from the Department of Natural Resources that may be a resource to use. Mr. Romanello, in response to Mr. Dixon, stated that it would be good for the R-Board to have a consensus on direction on these sites and that would set the parameters for the planning process.

## Discussion – Litter Clean-up Near the Landfill:

Mr. Milde asked if key people in positions that were authorized to clean roads are on schedule and on track. Mr. Milde stated that he is trying to make it the responsibility of the R-Board to keep the roads into the landfill clean and he wants the Board to buy into that idea. Mr. Romanello stated that there has been difficulty in filling all the positions and Ms. Jones ran some numbers showing that Rt. 1, Eskimo Hill, Potomac Run and Leeland have been cleaned 47 times between July and November. Mr. Milde stated that it is apparent what staff is accomplishing but the down side is it is so much more noticeable now when the trash is there. Mr. Milde asked what the cleaning schedule is for Eskimo Hill and Mr. Romanello stated that he would have Ms. Jones send him the schedule for Eskimo Hill Road.

Mr. Milde also asked about what it would take to bring deputies into the landfill. Mr. Romanello stated that if that route was an option, then the R-Board could allocate a dollar amount which would be provided to the Sheriff's Department for overtime for enforcement. Mr. Mikel stated that litter is purposely placed litter or accidentally put there. Staff conducted a study that showed 70-75% was purposely placed litter, not blown waste. The state police is a great resource and they have conducted two stings in the last month. Another idea staff is looking at is giving the litter crew the authority to issue citations. Mr. Milde asked if it would be a waste of time to pursue overtime for the deputies? Mr. Romanello replied that it would be worth a try with maybe a one-time allocation of money for the Sheriff. Mr. Milde asked about press releases to get the message out to the public.

Mr. Fields stated that he has a lot of issues with trash in his district and before allocations are considered by the R-Board, which encompasses the City of Fredericksburg, in offering resources to the Stafford Sheriff's deputies to enforce a specific location the Board may consider the consistent trash on Rt. 3. He also stated that trash has been an issue for years and before the Board considers allocating money to the Sheriff, make sure that Rt. 3 is considered.

Mr. Milde asked that \$50,000 be put on the table to bring something back from the Sheriff's department to afford enforcement of the litter laws. Mr. Dixon directed Mr. Milde, Mr. Mikel and Mr. Romanello to work up a program to bring back to the R-Board for consideration being sensitive not only to what Mr. Milde is saying about the landfill being the center point of all trash delivery but also sensitive to Mr. Fields.

Mr. Kelly motioned, seconded by Mr. Crosby, to approve proposed Resolution RB07-12.

By voice, the vote was:

Yea:	(6)	Crosby, Dixon, Fields, Kelly, Milde, Rodenberg
Nay:	(0)	

### **Resolution RB07-12 reads as follows:**

## A RESOLUTION TO AMEND THE FY2008 BUDGET TO CARRY OVER INCOMPLETE COMMITMENTS FROM FY2007

WHEREAS, the Rappahannock Regional Solid Waste Management Board (R-Board) has executed commitments for services that were received by June 30, 2007, and for which funding was provided in FY2007;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 21<sup>st</sup> day of November 2007, that the FY2008 Budget be and it hereby is amended as follows to reflect the carry-over of commitments from FY2007: Total Amount of Commitments:

Management Services	\$40,759.51
Facilities-Buildings Maintenance Services	\$ 8,348.00
TOTAL	\$49,108.00

Mr. Kelly motioned, seconded by Mr.Milde, to approve proposed Resolution RB07-13.

By voice, the vote was:

Yea: (6) Crosby, Dixon, Fields, Kelly, Milde, Rodenberg Nay: (0)

### **Resolution RB07-13 reads as follows:**

## A RESOLUTION TO BUDGET AND APPROPRIATE FUNDS FOR CAPITAL IMPROVEMENTS AT THE LANDFILL

WHEREAS, during the rezoning process, Amyclae and Brentsmill have proffered funds to the Regional Landfill; and

WHEREAS, the payment of \$3,037 has been received to satisfy the proffer; and

WHEREAS, these funds would be used in the closure of Cells C and D at the Regional Landfill;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 21<sup>st</sup> day of November, 2007, that proffered funds of THREE THOUSAND THIRTY-SEVEN DOLLARS (\$3,037) be and it hereby is budgeted and appropriated to the R-Board for closure of Cells C and D at the Regional Landfill.

Mr. Dixon moved to recognize Mr. Fields and Mr. Crosby.

Mr. Dixon read and presented Proclamation RBP07-01 to Mr. Crosby.

### **Proclamation RBP07-01 reads as follows:**

## A PROCLAMATION TO RECOGNIZE R. STEVE CROSBY FOR OUTSTANDING SERVICE TO THE R-BOARD

WHEREAS, Steve Crosby fulfilled the duties of the Director of Solid Waste from January 1997 until his appointment to Stafford County Administrator in 2003; and

WHEREAS, Steve Crosby served on the R-Board as Stafford County Administrator until his retirement effective December 31, 2007; and

WHEREAS, Steve Crosby instituted organizational and operational changes which empowered the staff to make creative decisions; and

WHEREAS, Steve Crosby successfully led the transition to a competitive market environment; and

WHEREAS, Steve Crosby will be honored by the naming of the current cell when closed as "Crosby's Crest", at approximately 340' above sea level when finished; and

WHEREAS, Crosby's Crest will be the highest point in Stafford County;

NOW, THEREFORE, BE IT PROCLAIMED by the Rappahannock Regional Solid Waste Management Board on this the 21<sup>st</sup> day of November, 2007, that R. Steve Crosby be and he hereby is recognized for his years of outstanding service and dedication to the R-Board.

Mr. Dixon then presented a plaque to Mr. Crosby. Mr. Crosby thanked the R-Board and stated that the hi-light of his association with Stafford County has been with the Landfill.

Mr. Dixon read and presented Proclamation RBP07-02 to Mr. Fields.

### **Proclamation RBP07-02 reads as follows:**

## A PROCLAMATION TO RECOGNIZE THE HONORABLE PETER J. FIELDS FOR OUTSTANDING SERVICE TO THE R-BOARD

WHEREAS, Peter J. Fields has served on the R-Board since January, 2002; and

WHEREAS, Peter J. Fields has served continuously since that time as Chairman or Vice Chairman; and

WHEREAS, the R-Board has been a successful regional organization due in part to his efforts;

NOW, THEREFORE, BE IT PROCLAIMED by the Rappahannock Regional Solid Waste Management Board on this the 21<sup>st</sup> day of November, 2007, that Peter J. Fields be and he hereby is recognized for his years of outstanding community service and dedication to the R-Board.

Mr. Dixon then presented a plaque to Mr. Fields. Mr. Fields stated that the R-Board has been such a successful operation, serves a successful and important function to the community so

seamlessly and effortlessly. Successful execution of the solid waste issue is not easy with many communities struggling both financially and environmentally and the fact that given all the challenges the R-Board has faced because of the rapid expansion of this area, the idea that solid waste has never even been a blip on the radar is an incredible blessing to this area. The R-Board has been successful and particularly one of his key motivations in being in office was preservation of cultural management resources and the idea that this effort is the culmination of that and because it is such a successful effort in terms of its ability to generate its own revenue from an environmental standpoint this is the ultimate convergence of how everything works. He stated that it has been a real honor and wished the R-Board good luck.

Mr. Kelly motioned, seconded by Mr. Milde, to approve proposed Proclamations RBP07-01 and RBP07-02.

By voice, the vote was:

Yea:	(6)	Crosby, Dixon, Fields, Kelly, Milde, Rodenberg
Nay:	(0)	

<u>Future Session:</u> The next regular meeting will be held on Wednesday, January 16, 2008, at the Stafford Administration Center, Conference Room A,B,C., at 1:30 P.M.

Adjournment. Mr. Kelly motioned, seconded by Mr. Crosby, to adjourn. The Chairman adjourned the meeting at 10:30 A.M.

By voice, the vote was:

Yea:(6)Crosby, Dixon, Fields, Kelly, Milde, RodenbergNay:(0)

Marvin J. Dixon, Chairman

Paul V. Milde, III, Vice Chairman

Patricia S. Rowe, Clerk