

**RAPPAHANNOCK REGIONAL  
SOLID WASTE MANAGEMENT BOARD**

Wednesday  
March 15, 2006  
Stafford County's Administration Center  
Conference Rooms A,B,C

Meeting Convened. A regular meeting of the Rappahannock Regional Solid Waste Management Board (R-Board) was convened at 1:40 P.M., Wednesday, March 15, 2006, at the Stafford County Administration Center, Conference Rooms A,B,C.

Roll Call. The following members were present: Peter J. Fields, Vice Chairman; Phillip L. Rodenberg, Paul V. Milde, III, and Steve Crosby. Matthew J. Kelly, Chairman, arrived at 2:30 P.M. William C. Withers, Jr. was absent.

Also in attendance were: William H. Hefty, R-Board Attorney; Robert L. Hundley, Resource International, Ltd., Consulting Engineer; Anthony J. Romanello, Deputy County Administrator; Andrew J. Mikel, Landfill Superintendent; Diane L. Jones, Recycling Coordinator; Julie M. May, Analyst; and Patricia S. Rowe, Clerk to the R-Board.

Others in attendance were James Lawrence, Fredericksburg, VA; Brenda Gibbs and Max Johns, BFI; Woody Van Valkenburgh, President/CEO and Kerry Ebbert, VP Retail Operations, Rappahannock Goodwill Industries; Dan Dumas, District Manager, Waste Management; Chuck Miner, AAA, Division of Republic Services, Inc.; Chris Brienza, 1-800-GOTJUNK; Liza and Ed Plummer, J & E Recycling; and John E. Gersbach, Jr., Solid Waste Permit Reviewer for Virginia Department of Environmental Quality.

Vice Chairman Fields opened the Public Hearing at 1:42 PM for the Part A Application for the Phase II expansion area at the Regional Landfill.

Mr. Gersbach introduced himself as the VDEQ permit reviewer for the regional landfill. Brenda Gibbs asked for clarification of the Public Hearing and Mr. Hundley responded that it is for the intent of continual landfill operations for sanitary and construction debris waste at the Eskimo Hill facility.

No one else desired to speak.

Mr. Fields closed the Public Hearing at 1:44 PM.

Presentations By The Public. Mr. Van Valkenburgh, Rappahannock Goodwill Industries (RGI) gave a presentation on the electronic recycling program between RGI and the Regional Landfill that was started in May 2005. He thanked the R-Board team for its efforts in making the program work. This program keeps the electronics out of the waste stream and allows RGI to employ people with disabilities or living on the edge. Since May 05, 84,210 pounds of electronics have been diverted from the landfill. Mr. Van Valkenburgh stated that in the next year RGI will figure out if the program is profitable. Starting July 1, RGI will be at the Belman Road site collecting electronics and on May 1<sup>st</sup>, RGI will start collecting textiles at the Regional Landfill. All of this

helps the R-Board achieve its 25% recycling rate mandated by the State. Mr. Van Valkenburgh again thanked the Regional Landfill staff for its part in this unique relationship of recycling programs which creates jobs for people with disabilities, provides a community service and helps to save the environment.

Mr. James Lawrence of the City expressed his concern with styrofoam collection in the city and stated that he would work on finding a way to recycle it. He also expressed his concern with City trash picking up fluorescent light bulbs and asked that the RRJ litter crew be assigned to clean up the Rappahannock River banks.

Recycling and Conservation Discussion with the Haulers. Mr. Romanello expressed the R-Board's interest in increasing recycling to extend the life of the landfill and the environment. Ms. Jones gave a presentation on double stream recycling at the Regional Landfill, the construction and demolition collection idea, the increase of collection sites and the opening of the Belman Road site as of July 1<sup>st</sup>. She stated that if the R-Board desired, local codes could be made requiring waste collectors to recycle and also codes on the commercial sector such as big box stores.

Mr. Fields asked if everything that can be recycled is being recycled at the curb. Ms. Jones stated no. Mr. Plummer, J & E Recycling, stated that he does not do household collection but has a problem with windshield glass as he cannot find a vendor for it. Mr. Dumas, Waste Management, expressed his concern that if codes are changed it needs to be done in a smart way because increased costs will be passed on to the customers. Mr. Dumas has no problem doing what the county wants but do it the smart way and include the haulers on the decision making.

Mr. Dumas also stated that with the recycling program, all haulers should be on the same playing field. Mr. Miner, AAA, agreed with Waste Management in its desire to help the county in the spirit of cooperation to include recycling to its customers. Mr. Miner also suggested that educating the consumer is possible thru the hauler's billing with the R-Board paying the cost of getting the information to the consumer.

Mr. Hefty will look at the ordinances in neighboring counties and bring back to the R-Board at the May meeting.

Mr. Romanello asked what the R-Board could do to help the haulers. It was suggested that mixed paper could be marketed more aggressively. J & E Recycling asked for help in getting rid of damaged windshield glass. Mr. Mikel will check out some uses of damaged windshield glass. Mr. Dumas suggested having rebates. A large part of his refuse is yard waste and he would like to get that out of his waste stream.

Mr. Fields stated that as this develops a little further, the R-Board may need to look at the tipping fee schedule.

Mr. Dumas stated that he would be willing to work with Ms. Jones and Ms. May on contacting the schools about its recycling programs. Mr. Johns stated that BFI would be interested in a public private partnership.

Mr. Milde asked Waste Management about the smells coming from its parked trucks in the summer. Mr. Dumas stated that if there is an issue, WM will take care of it. Mr. Milde asked that the haulers be more cognizant of trash blowing out of the back of the hoppers. Mr. Dumas responded that the drivers are required to tarp and to keep their hoppers clean.

Mr. Kelly arrived at 2:30 P.M.

Mr. Fields thanked the haulers for their presence at the meeting.

Mr. Fields motioned, seconded by Mr. Milde, to approve the January 16, 2006 minutes.

By voice, the vote was:

Yea: (5) Crosby, Fields, Milde, Kelly, Rodenberg  
Nay: (0)

Report of the R-Board Attorney. Mr. Hefty reported on the following:

- No new litigation
- The General Assembly is looking at reducing the recycling rate for low population/employment areas to 15% instead of the state mandated 25%.

Report of the Consulting Engineer. Mr. Hundley reported on the following:

**Old Permit No. 74 (Old Stafford County Landfill – Post Closure)**

- Andrew Mikel and staff continue to do a great job making sure the gas extraction system is run effectively and the most recent quarterly sampling event conducted in March continued to indicate gas levels within compliance limits.

**Permit No. 589 (Cells A/B/C/D – Active)**

- The Landfill Superintendent, Ameresco, and Resource met with the VDEQ Air office on February 10<sup>th</sup>. The VDEQ made clear to Ameresco the regulatory emissions limits they would be held to, and they also committed to a strict review schedule once they received a permit application. Ameresco was very pleased with their application review commitment relative to other states with whom they have recently dealt.
- Resource has continued to review and discuss the previously submitted Part B Permit Amendment for Cell E with the VDEQ Northern Virginia Regional Office (NVRO) permit writer to facilitate any exchange of information or clarifications that may be required during his review process. Most recently, Resource and the Landfill Superintendent met with the NVRO permit writer on February 8<sup>th</sup> to review his progress.

**Fredericksburg Landfill**

- Weekly monitoring has continued at the site. The most recent readings indicated a clean series of levels.
- The City's grading contractor, A Ace Hauling, is continuing to make progress with the erosion and sediment control corrective actions and drainage improvements.
- The City recently replaced the flare motor which had stopped working. The flare is being operated on a 24 hour, seven days per week schedule for the first several weeks to reverse the high readings that developed while the flare was inoperable.

Mr. Milde left at 2:37 PM.

Report on Finances. Mr. Romanello reported on the following:

- Landfill Aging Report
- Weight and Vehicle Records and Analysis
- Landfill Revenue
- Landfill Expenses

Mr. Romanello stated that staff is trying to get a better picture of the billable and non-billable material coming across the scales and that is reflected in the Weight and Vehicle Records and Analysis.

Report of the Recycling Coordinator: Ms. Jones reported on the following:

- Expansion of the RGI program with the collection of small appliance wares starting March 15, the collection of textiles, May 1<sup>st</sup> and July 1<sup>st</sup> set up of Belman Road to collect the same items as the Eskimo Hill site.
- The Rappahannock Regional Jail (RRJ) Program started March 1<sup>st</sup>. Reports will be provided to the Board. GIS is assisting with the production of a map which will show roads covered and pounds retrieved.
- New Drop-off Sites: The R-Board will be opening two new mobile drop-off sites at the Rowser Building and Gayle Middle School. The projected date is April 21<sup>st</sup>.
- Commercial Recycling Audit: The commercial recycling audit request has seen a healthy return of reports. This audit is necessary in order to meet the state mandated 25% recycling requirement. A completed 2005 recycling report will be attached to the May report.
- Mr. Fields commented that he wanted to know more about the strategic planning done in the area of recycling. A synopsis on this subject was attached to Ms. Jones' report.

Ms. May reported on the following:

- Staff is working in cooperation with the Stafford Sheriff's Office and the Fredericksburg Police Department to apply for a DMV transportation safety grant reviving the "Secure Your Load" Program. Application deadline is March 31; funding is thru federal FY07 (Oct. 1, 2006-Sept. 30, 2007). Grant funds to be used for advertising, overtime pay for officers (if possible), and purchase of door prizes.
- Ms. May will be requesting local companies to donate tarps and bungee cords for workshops offered throughout the year on covering your load.

Mr. Johns, with BFI, offered to supply tarps and bungee cords.

Mr. Rodenberg expressed his appreciation to staff for sending the letter to King George on roadside trash. Mr. Rodenberg also asked if material was displayed at the home and garden expo and Ms. May replied that space had been shared with Tri-County Soil and Water Conservation District and Spotsylvania Composting Program in order to give out lots of material.

Mr. Crosby motioned, seconded by Mr. Fields, to authorize staff to pursue the grant application.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg  
Nay: (0)

Report of the Landfill Superintendent. Mr. Mikel reported on the following:

- The Landfill underwent a surprised VDEQ Waste inspection on the 2<sup>nd</sup> of March. The inspection went well and the Landfill is in compliance with its operating permit.
- Several of the Landfill employees have volunteered to replace the roof at the neighboring animal shelter for a savings to the County of approximately \$22,000.
- Truck-wash: The R-Board approved \$120,000 budget for a contained truck wash at the Regional Landfill for FY06. There currently is no dedicated facility to wash vehicles and collect run-off. The truck-wash would be used to clean landfill vehicles as well as allowing commercial trucks to wash off on muddy days. This would minimize the amount of mud and debris on Eskimo Hill Road from landfill operations. The staff requests authorization to accept the lowest responsible bidder for the truck wash.

Mr. Romanello stated that it was anticipated to provide the truck wash as a free service in the R-Board's next year budget and the Board may want to look at tipping fees to recapture that cost.

- Community Pride: The staff has a new approach to assisting residents for its annual Community Pride cleanups. Starting CY2006, staff will provide two boxes each weekend from April to September. This will increase the number of HOA's that can be served and at the same time the program will be integrated into the recycling hauler's schedule minimizing the number of employees needed to administer and monitor the program.
- Belman Road: The staff seeks approval for the advertisement and hiring of the three employees needed to assume the Belman Road facility. The advertisement would run through April-May. Staff would hire and train at the landfill through the month of June to prepare for assumption of responsibility July 1<sup>st</sup> at Belman Rd.
- Request the R-Board's comments, consideration or blessing on the following mission and vision statements:

-The mission of the Rappahannock Regional Solid Waste Management Board (R-Board) is to provide professional, courteous, and intelligent service and solutions to the waste disposal needs of citizens residing in Stafford County and the City of Fredericksburg. The R-Board's vision is to operate the best landfill in Virginia. Being the best landfill includes environmentally sound solid waste management policies, having an active Reduce, Reuse, and Recycling program, and all coupled with outstanding customer service. The R-Board intends to continually strive to be a leader in the waste management industry and to set the example for others to emulate.

Mr. Romanello stated that a vote was not expected at this meeting but that the Board would take the mission and vision statements under review for a vote at the May meeting.

Mr. Rodenberg requested that staff meet with the City street sanitation crews, go over what the City picks up, hazardous materials, etc. Also to prepare the city crews on the Belman Road takeover as to what will be offered at that site.

Report of the Solid Waste Manager. Mr. Romanello reported on the following:

- The lease for the office space currently occupied by R-Board staff expires at the end of May. The landlord has given notice that she will not renew the lease. It is requested that the R-Board authorize the County Administrator to execute a lease upon approval by the R-Board attorney.
- The R-Board previously authorized staff to secure first rights of refusal from adjoining property owners. Some owners have indicated an interest in doing this. Staff would like to discuss with the R-Board an amount that is appropriate to pay for such rights.

Mr. Crosby motioned, seconded by Mr. Fields, to adopt proposed Resolution RB06-01.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg  
Nay: (0)

**Resolution RB06-01 reads as follows:**

A RESOLUTION TO ACCEPT THE FY2005 AUDIT

WHEREAS, PBGH are the auditors for the Rappahannock Regional Solid Waste Management Board; and

WHEREAS, PBGH has conducted an independent auditor's report for the R-Board's review;

WHEREAS, PBGH's results of its tests disclosed no instances of noncompliance;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 15<sup>th</sup> day of March, 2006, to hereby accept the FY2005 Audit for the year ended June 30, 2005 as prepared by the accounting firm of PBGH.

Mr. Fields motioned, seconded by Mr. Rodenberg, to adopt proposed Resolution RB06-02.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg  
Nay: (0)

**Resolution RB06-02 reads as follows:**

A RESOLUTION TO AUTHORIZE THE COUNTY ADMINISTRATOR TO HIRE NEW PERSONNEL FOR THE BELMAN ROAD RECYCLING CENTER

WHEREAS, the Rappahannock Regional Solid Waste Management Board (R-Board) has reached an agreement with the City of Fredericksburg to assume the responsibilities of the Belman Road site effective July 1, 2006; and

WHEREAS, as of the effective date, the City will no longer be providing staff at the Belman Road site; and

WHEREAS, the R-Board staff has proposed three (3) full time positions to be employed at the Belman Road Recycling Center location; and

WHEREAS, R-Board staff is requesting approval to hire the new employees in FY2006 in order to have time to go through the hiring process and training required to be ready for the July 1 deadline; and

WHEREAS, monies for the new employees will be available in the FY2006 Budget;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 15<sup>th</sup> day of March, 2006, that the County Administrator be and he hereby is authorized to approve the timely hiring of three (3) full time employees for the Belman Road Recycling Center in order to meet the July 1 deadline.

Mr. Fields motioned, seconded by Mr. Rodenberg, to adopt proposed Resolution RB06-03.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg

Nay: (0)

**Resolution RB06-03 reads as follows:**

A RESOLUTION TO AUTHORIZE THE RELOCATION OF THE RAPPAHANNOCK REGIONAL SOLID WASTE MANAGEMENT BOARD'S ADMINISTRATIVE OFFICES

WHEREAS, the R-Board's administrative office is located at 1259 Courthouse Road, Suite 104; and

WHEREAS, the R-Board's annual lease is due to expire on May 31, 2006; and

WHEREAS, the landlord has expressed a position to not renew the lease for the administrative offices; and

WHEREAS, staff is in the process of locating available office space;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 15<sup>th</sup> day of March 2006, that the County Administrator be and he hereby is authorized to execute the necessary documents for the relocation of the Administrative Offices subject to the approval of the R-Board attorney.

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Mr. Fields motioned, seconded by Mr. Rodenberg, to adopt proposed Resolution RB06-04.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg  
Nay: (0)

**Resolution RB06-04 reads as follows:**

A RESOLUTION TO AUTHORIZE THE COUNTY ADMINISTRATOR TO NEGOTIATE A  
PAYMENT FOR RIGHT OF FIRST REFUSAL

WHEREAS, the Rappahannock Regional Solid Waste Management Board has sent letters to adjacent landowners to the Regional Landfill requesting right of first refusal in the event they want to sell their property; and

WHEREAS, in the letter it stated that the R-Board would be willing to discuss paying an amount for the right of first refusal; and

WHEREAS, staff is seeking direction on the amount to offer for right of first refusal;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 15<sup>th</sup> day of March, 2006, that the County Administrator be and he hereby is authorized to negotiate with adjacent landowners on the right of first refusal in the purchase of their property in an amount not to exceed ONE THOUSAND DOLLARS (\$1000.00) as set forth by the R-Board

Mr. Crosby motioned, seconded by Mr. Fields, to adopt proposed Resolution RB06-05.

By voice, the vote was:

Yea: (4) Crosby, Fields, Kelly, Rodenberg  
Nay: (0)

**Resolution RB06-05 reads as follows:**

A RESOLUTION TO AUTHORIZE THE COUNTY ADMINISTRATOR TO PURCHASE  
AN AUTOMATIC TRUCK WASH SYSTEM

WHEREAS, the Rappahannock Regional Solid Waste Management Board desires to purchase an automatic truck wash system; and

WHEREAS, staff has recommended this system as a way to minimize the amount of pollutants entering into the ground surface; and

WHEREAS, monies for the automatic truck wash system has been budgeted and appropriated in the FY2006 Budget;

NOW, THEREFORE, BE IT RESOLVED by the Rappahannock Regional Solid Waste Management Board on this the 15<sup>th</sup> day of March, 2006, that the County Administrator be and he hereby is authorized to solicit bids and execute a contract to the lowest, most responsible bidder for the purchase of an automatic truck wash system for the Regional Landfill; and

BE IT FURTHER RESOLVED that funds have been budgeted and appropriated in an amount not to exceed \$120,000.

Future Session. The next meeting will be held on Wednesday, May 17, 2006, 1:30 P.M., Stafford County Administration Center, Conference Rooms A,B,C.

Mr. Romanello stated that at the May meeting, staff will bring back the 5-year forecast and the R-Board proposed FY2007 budget.

Adjournment. The Chairman adjourned the meeting at 2:55 P.M.

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Matthew J. Kelly, Chairman

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Peter J. Fields, Vice Chairman

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Patricia S. Rowe, Clerk